## Message Text

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CONFIDENTIAL BELGRADE 4748

**EXDIS** 

FOR ASSISTANT SECRETARY KATZ, EB, FROM AMBASSADOR

EO 11652: GDS TAGS: EINV, YO

SUBJ: YUGOSLAV ELIGIBILITY FOR OPIC INSURANCE

- 1. I CAN UDERSTAND THE REASONS THAT IMPEL THE ADMINISTRATION TO SEEK TO CONCENTRATE OPIC'S PROGRAMS ON THE POORER LDC'S. OUR RESOURCES ARE FINITE AND THE NEEDIEST HAVE THE GREATEST CLAIM ON OUR SYMPATHIES AND THE GREATEST NEED FOR OUR HELP. WHETHER OPIC IS ENTIRELY SUITABLE AS A DEVELOPMENTAL INSTITUTION IS ANOTHER QUESTION; ONE I DON'T PROPOSE TO ARGUE HERE. WHAT I THINK SHOULD BE BORNE IN MIND, HOWEVER, IS THE REAL ROLE THAT OPIC HAS ALREADY PLAYED IN COUNTRIES TOWARDS THE MORE PROSPEROUS END OF THE LDC SCALE, SUCH AS YUGOSLAVIA, AND THE NEED TO PRESERVE ENOUGH FLEXIBILITY IN OPIC'S FUTURE OPERATIONS TO ALLOW THAT ROLE TO CONTINUE.
- 2. I AM STRUCK, AND CHARLIE YORK WHO HAS HAD EXTENSIVE EXPERIENCE HERE SHARES MY VIEW, BY THE CATALYTIC ROLE OF OPIC INSURANCE IN FOSTERING U.S.-YUGOSLAV JOINT CONFIDENTIAL

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VENTURES. THE YUGOSLAV LAW ON JOINT VENTURES WENT ON THE BOOKS IN 1967, BUT UNTIL OUR INVESTMENT GUARANTEE AGREEMENT IN 1973, IT WAS VIRTUALLY A DEAD LETTER FOR U.S. FIRMS. SINCE 1973, THE PACE HAS NOTICEABLY QUICKENED. OF THE 17 U.S. JOINT VENTURES IN OPERATION, OUR RECORDS SHOW 13 ARE COVERED BY OPIC INSURANCE. EVEN IN THOSE INSTANCES WHERE OPIC INSURANCE IS NOT

OPERATIVE, EXECUTIVES OF FIRMS INVOLVED HAVE TOLD US THAT AVAILABILITY OF OPIC INSURANCE WAS A FACTOR IN INITIALLY CONSIDERING YUGOSLAVIA AS A POTENTIAL SITE FOR INVESTMENT, EVEN IF IN THE END THEIR COMMERCIAL JUDGMENT WAS THAT COVERAGE WAS UNNECESSARY. WE SEE REAL PROSPECTS FOR A NUMBER OF ADDITIONAL JOINT VENTURES HERE, SPARKED BY THE EXAMPLE OF THE RECENT MAJOR AGREEMENTS WITH DOW AND GENERAL MOTORS. CUTTING OFF YUGOSLAVIA FROM THE LIST OF OPIC-ELIGIBLE COUNTRIES WOULD ALMOST CERTAINLY ABORT THIS POSITIVE DEVELOPMENT.

- 3. I WOULD SEE NO WAY TO PERSUADE THE GOY THAT THEIR EXCLUSION FROM OPIC COVERAGE WAS ANTHING BUT A CALCULATED REBUFF. THE FACT THAT A FORMAL AGREEMENT EXISTS WITH OPIC, WHICH OF NECESSITY WE WOULD NEED TO DENOUNCE, WOULD INTENSIFY THE BLOW, RECALLING FOR THEM ALL TOO VIVIDLY OUR KRSKO EMBROGLIO.
- 4. NOR, IS OUR BILATERAL RELATIONSHIP DEVOID OF OTHER HASSLES. THE SUPERGUARANTEE ISSUE, EMIGRE TERRORISM AGAINST YUGOSLAV INSTALLATIONS AND NATIONALS IN THE U.S. AND THE MONUMENT TO MIHAILOVIC HAVE COMBINED IN RECENT WEEKS TO TARNISH THE POSITIVE RESULTS OF VICE PRESIDENT MONDALE'S VISIT. THE VIEW THAT ALL THESE ISSUES ARE LINKED MAY BE PARANOID; IT IS A FACT THAT MANY YUGOSLAVS BELIEVE IT. TO ADD A DISPUTE CONFIDENTIAL

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OVER OPIC TO THE SCALES IS DEFINITELY SOMETHING I CAN DO WITHOUT

5. I HOPE THAT YOU'LL PUSH HARD FOR FLEXIBILITY IN NEW OPIC LEGISLATION. A NATIONAL INTEREST ESCAPE CLAUSE FROM WHATEVER CEILING IS AGREED COMES TO MIND IMMEDIATELY, BUT THERE MAY BE OTHER WAYS TO SKIN THE CAT. THE POINT IS THAT THE PROGRAM HAS SUCCEEDED HERE, AND WE'D BE WELL ADVISED TO PRESERVE, NOT THROW AWAY, OUR SUCCESSES.

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